

Committee for Risk Assessment RAC

Annex 2 **Response to comments document (RCOM)** to the Opinion proposing harmonised classification and labelling at Community level of

Perfluorooctanoic acid (PFOA)

ECHA/RAC/DOC No CLH-O-0000002227-78-01/A2

Adopted

2 December 2011

COMMENTS AND RESPONSE TO COMMENTS ON CLH: PROPOSAL AND JUSTIFICATION

[ECHA has compiled the comments received via internet that refer to several hazard classes and entered them under each of the relevant categories/headings as comprehensive as possible. Please note that some of the comments might occur under several headings when splitting the given information is not reasonable.]

Substance Name:Perfluorooctanoic acid (PFOA)EC Number:206-397-9CAS Number:335-67-1

Note:

There is no comment in the public consultation that addressed or questioned the validity of directly using the toxicological data from APFO for the assessment of PFOA.

Some of the comments referred to endpoint-specific classification proposals. However, these comments are not specific for PFOA; they relate to the toxicological APFO data and were submitted identically in the context of the APFO public consultation.

Gener	General comments					
Date	Country /	Comment	Response	Rapporteur's		
	Person /			comments		
	Organisation /					
	MSCA					
17/01/2011	UK / Kevin	The name should be ammonium pentadecafluorooctanoate, or ammonium perfluorooctanoate according to	Corrected			
	Thurlow / LGC /	IUPAC rules.				
	Company-					
	Manufacturer					
09/02/2011	France / Member	The recommendations agreed at the TC C&L regarding the classification of APFO (ammonium	Thank you for the			
	State	pentadecafluorooctanoate) for human health are supported in agreement with the classification proposed in the	support			
		CLH report, taking into account the new studies performed and published after the final discussion of the				
		classification proposal at the TC C&L in October 2006.				
		These new studies consolidate the rationale for classification as Repr $IB - H360D$. More particularly the		Noted.		
		similarity between numan and mice data, which both shows the placental barrier crossing, the accumulation of APEO an DEOA in the analysis and the lash of any differences in APEO on DEOA alimination. Therefore, the				
		APPO of PFOA in the emotyo, and the lack of sex-difference in APPO of PFOA eminimation. Thereby, the				
		as Paper 1B H360D				
18/02/2011	Sweden / Ing-	as Kepi 1D – 11500D. Sweden supports the proposed classification of Ammonium pentadecafluotooctanoate (APEO) (CAS Number	Thank you for the	Noted		
10/02/2011	Marie Olsson /	3825-26-1) as the proposal was previously agreed on by the Technical Committee on Classification and Labelling	support	Noted.		
	MemberState	(Directive $67/548/\text{EEC})$ ('TC C&L') and the new data give added support for the proposed classification	support.			
21/02/2011	UK /	We understand that this is a 'transition substance' for which the C&L was previously agreed by the TC C&L	Thank you for the	Points were		
	MemberState	Consequently, the comments submitted below are observations intended to ease the progress of APFO through	support.	considered.		
		the new CLP harmonised classification and labelling system.	~~FF			
		<u> </u>				
		We support the proposed classification according to DSD as previously agreed at the TC C&L.				
		We support the proposed classification according to CLP but we believe Acute Tox 4 (H332) should be applied	Is changed to acute			
		instead of Acute Tox 3 (H331). Please refer to our comments in the section for other hazard classes.	tox 4 H332, see			
			comment in section			
			for other hazard			
-			classes.			
21/02/2011	Germany /	Comment for the German CA:				
	Bernd Niederstr		TT1 1 C -1	F (1 1		
	ADEF /	We agree to the proposed classification. From previous cases not finalised in the TC C&L it appears that referring	Thank you for the	Extended		
	inember State	to the previous discussions was not sufficient for the justification of community wide action regarding endpoints	support.	justification is now		
		other than Civik and resp. sensitisation. Therefore, substantiating the justification should be considered.		included.		
	1					

Date	Country / Person /	Comment	Response	Rapporteur's comments
	Organisation /			
	MSCA			
		In addition, the data of the standard information in the CLH-dossier pursuant to Annex VII are incomplete. Although the physico-chemical properties are not relevant for the classification and labelling we recommend the use of the "data waiver" because of the plausibility in the CLH dossier.	Thank you for the information. Relevant data are included in the dossier.	
		In section '1.2 Composition' the molecular formula is incorrect and should be revised to C8-H4-N-F15-O2	Corrected	
21/02/2011	Denmark / Peter	As the classification of ammonium pentadecaflurooctanoate (APFO) was agreed in the former TC C&L group,	Thank you for the	Noted.
	Hammer Sørense	Denmark supports the proposed classification	support.	
	n / MemberState			

Carcinogenicity

Date	Country /	Comment	Response	Rapporteur's
	Person /			comment
	Organisation /			
	MSCA			
18/02/2011	Ireland / Health	The Irish CA is in agreement with the proposed classification Carc. Cat. 3 R40 (Carc. 2 H351), as previously	Thank you for the	Noted.
	& Safety	agreed by TC C&L in 2006.	support	
	Authority			
21/02/2011	UK/	We support the proposal to classify APFO as Carc Cat 3; R40, as previously agreed at TC C&L, and Carc. 2	Thank you for the	Noted.
	MemberState	(H351) in accordance with CLP.	support	

Mutagenicity

Date	Country/	Comment	Response	Rapporteur's
	Person/			comment
	Organisation /			
	MSCA			
21/02/2011	UK /	We agree that the data on mutagenicity do not support classification for this endpoint.	Thank you for the	Noted.
	MemberState		support	

Toxici	Toxicity to reproduction					
/Date	Country / Person /	Comment	Response	Rapporteur's comment		
	Organisation / MSCA					
18/02/2011	Netherlands / RIVM Bureau REACH / National Authority	Fertility In a 2 generation study in rats, no effects were found on fertility parameters. Although some effects were found on epididymis and seminal vesicles, they were probably the result of substance-induced weight loss (organ to body weight ratios were normal or increased) and therefore not relevant. In repeated dose studies in several species, no relevant effects on reproductive organs were reported. We therefore agree with no classification for fertility. Development According to the TC C&L (October 2006), means studies are more relevant then rat studies, since the repol				
		According to the TC C&L (October 2006), mouse studies are more relevant than rat studies, since the renal clearance is lower in mice than in rats and is even lower in humans. Several studies in mice are reported that address developmental toxicity. In the developmental study by Lau et al, (2006) (doses of 0, 1, 3, 5, 10, 20 and 40 mg/kg bw on GD 1-17), dams showed increased body weight at doses ≥ 20 mg/kg bw. In addition, all treated groups showed increased liver weight (further liver parameters were not analysed). No further maternal toxicity was observed. The following effects were observed in pups: advanced puberty onset males (≥ 1 mg/kg bw), growth retardation (≥ 3 mg/kg bw), increased full litter resorption (≥ 5 mg/kg bw), delayed eye opening (≥ 5 mg/kg bw), reduced ossification (≥ 1 mg/kg bw (not as reported in the annex VI dossier only in the 10 and 20 mg/kg bw on GD 1-17; restricted exposure part: 5 or 20 mg). Dam bodyweight was not adversely affected. Liver weight was increased in both treated groups (further liver parameters were not analysed). In utero exposure in the absence of lactational exposure was sufficient to produce postnatal body weight deficits and developmental delay in the pups. Effects on pup survival from birth to weaning were only affected in litters exposed to 5 mg/kg bw in utero and during lactation. Pups exposed on GD7–17 and 10–17 also showed developmental delay in eye opening and hair growth. In 2 studies by White et al. (2007 and 2009) (doses of 0 and 5 mg/kg bw/day), all exposed female pups displayed stunted mammary epithelial branching and growth at between PND 1 and 63, both after lactation- or intra uterine-only exposure. No effects on maternal body weights were observed. Liver effects were not analysed.	The text concerning ossification has been modified in the CLH report	Studies have been addressed accordingly.		
		Maternal toxicity in these developmental studies was limited to reduced body weight (gain) and increased liver weight. Also in repeated dose toxicity studies liver toxicity was observed. Hepatocellular hypertrophy, degeneration and/or focal to multifocal necrosis were reported with increases in severity between doses of 1.5 to 15 mg/kg bw/day in rats and mice. Classification as Xn; R 48/22 was based on liver toxicity in both mice and rats as demonstrated in several studies. Thus, the results on liver toxicity are considered substance related toxicity	New information			
		(and not only an adaptive response).	has been included			

/Date	Country /	Comment	Response	Rapporteur's
	Person /			comment
	Organisation /			
	MSCA			
		Increased liver weight was observed in dams at all exposure concentrations (i.e, also at the lower doses).	in the CLH report.	
		Unfortunately, further liver parameters were not analysed in the developmental studies in mice. Since similar	Please see response	
		doses are used in the developmental studies as in the repeated dose studies, similar effects cannot be excluded.	to comments from	
		Since the proposed classification for developmental toxicity is based on the studies in mice, we think it is	Industry	
		necessary to discuss in the CLH report the likelyhood that the observed developmental effects in the		
		developmental studies in mice are secondary to liver toxicity.		
			The discussion of	
		Abbott et al. (2007) studied the influence of PPARa on PFOA-induced developmental toxicity (WT and PPARa-	PPARα and human	
		ko mice, doses up to 20 mg APFO/kg bw/day on GD1-17). In this study, full litter resorptions increased at the 5	relevance has been	
		mg/kg bw/day dose in both WT and KO mice (note that liver weight was increased at doses ≥ 1 (WT) and 3 (KO)	extended in the	
		mg/kg bw). In contrast, the study indicated that several of the other developmental effects in mice are influenced	CLH report. Please	
		by PPAR α (post-natal lethality, delayed eye opening and deficits in postnatal weight gain). These effects occur	see response to	
		only in WT and also at doses where no increased liver weight is observed. They may therefore be not secondary	comments from	
		to liver toxicity. The effects may therefore be caused via PPAR α . However, since humans do not respond to	Industry	
		PPARα stimulation in the same way as rodents, these effects (that may not be secondary to liver toxicity) may not		
		be relevant for humans. The relevance of PPAR α related effects for humans should be discussed in the CLH		
		report.		
21/02/2011	UK /	We support the proposal to classify APFO as Repr Cat 2; R61, as previously agreed at TC C&L, and Repr. 1B	Thank you for the	Noted.
	MemberState	(H360) in accordance with CLP.	support	

/Date	Country / Person /	Comment	Response	Rapporteur's comment
	Organisation / MSCA			
21/02/2011	Germany / Bernd Niederstra ßer / MemberState	Comment for the German CA: p.37 study by Abbott 2007: please clarify whether full litter resorptions occurred only at or also above the doses (at 5 mg/kg) p. 39 conclusion on Developmental toxicity: It is stated that different findings in rats and mice are likely to be due to different kinetics. Since this does not follow necessarily from the study descriptions or the toxicokinetics section, substantiation would be appreciated. Classification of PFOA and its salts was discussed in the TC C&L. The data available since were added to the current proposal and support the classification proposed. Nevertheless it should be contemplated whether the conclusion should be extended by some considerations on the mode/mechanism of action of reprotoxic effects and its relevance for humans. It appears that some effects are PPAR □ mediated (e.g. post-natal lethality), which might not be considered of relevance for the human situation, whereas other effects (e.g. early embryonic loss) can be mediated by other receptors and human relevance cannot be ruled out. This might be helpful for the discussion. You might want to consider the addition of the following studies: Fei C et al. (2007): Perfluorinated chemicals and fetal growth: A study within the Danish National Birth Cohort. Environ. Health Perspectives; Apelberg et al.: Determinants of fetal exposure to polyfluoroalky compounds in Baltimore, Maryland. Environ Sci Technol 2007, 41, 3891-3897; Apelberg et al.: Cord serum concentrations of perfluorooctanoate sulfonate (PFOS) and perfuorooctanoate (PFOA) in relation to weight and size at birth. Environ Health Perspect, 2007b, 115, 670-1676. Grice et al.: Self-reported medical conditions in perfluorooctanoateslonyl fluoride manufacturing workers. J Occup Environ Med 2007, 49, 722-729.	Text has been modified in the CLH report. Full litter resorptions occurred at doses ≥5 mg/kg The discussion of PPARα and human relevance has been extended in the CLH report. Please see response to Industry	Noted.
21/02/2011	Denmark / Peter Hammer Sørense n / MemberState	The new available data on developmental toxicity (Wolf et al., 2007), (White et al., 2007,2009), (Yang et al., 2009), (Fenton et al., 2009) and (Abbot et al., 2007) together with the human study (Midasch 2007) had become avail-able after the decision from the TC C&L group. The studies mostly confirm the effects of APFO exposure on mammary gland development in mice. Epidemiological studies are considered inconclusive and thus not relevant for classification purpose. Based on the data available at the time being, the classification for developmental reprotoxicity in cat. 2 (Repr.1B) seems to be most appropriate.	Thank you for the support	Agreed.
17/02/2011	Belgium Mike Neal / Plastics Europe / Industry or trade association	 ECHA's comment: The text below is copied from the attachment 110216PlasticsEurope Submission Norway CLP.pdf Norwegian Proposed Classification of Ammonium Pentadecafluorooctanoic Acid (APFO), Norwegian Proposed Classification - PFOA and its salts other than APFO. 	Industry has raised some important questions related to the classification of APFO/PFOA for	Noted.

/Date	Country / Person /	Comment	Response	Rapporteur's comment
	Organisation / MSCA			
		The PlasticsEurope Fluoropolymers Committee wishes to make comments on the Norwegian proposals for the	developmental	
		classification and labelling of ammonium pentadecafluorooctanoic acid (APFO).	toxicity, some of	
			which have also	
		A key element of the Norwegian proposal is to classify APFO for developmental effects into Category 1b based	been touched upon	
		on the GHS criteria (Repr. 1B, H360D - Repr. Cat. 2; R61 using the criteria of the Directive 67/548/EEC). These	by the Netherlands	
		comments address developmental toxicity (Section 5.9.2) only. Specific comments on other portions of the	and by Germany.	
		Norwegian proposal are not addressed in these comments. The full proposal was commented on previously 8th	Based on the	
		September 2006 (see File No. ECB-I-18-06 16-02-11). It should be noted that an equivalent proposal has been	increase in liver	
		prepared for perfluorooctanoic acid (PFOA) and its salts, and PlasticsEurope would like to stress that the	weight in dams	
		comments made on APFO developmental toxicity apply equally to the proposal for PFOA and its salts other than	observed also at	
		APFO.	lower exposure	
			doses and the	
		It is the position of PlasticsEurope that there is insufficient evidence to warrant classification of APFO or of	apparent role of	
		PFOA and its other salts into GHS Category 1b for developmental effects (Directive 67/548/EEC Category 2).	PPARa for	
		The scientific points presented in the attached comments relate to the influence of maternal effects on	developmental	
		developmental outcomes in the studies used to support the Norwegian proposal, the appropriateness of rodent	toxicity, Industry	
		species for the developmental hazard assessment of APFO for humans based on recent mode of action data, and	has proposed the	
		the lack of consistent associations of PFOA with developmental effects in 21 published human epidemiological	classification of	
		studies. PlasticsEurope's comments conclude that the weight of evidence suggests that classification into GHS	APFO/PFOA in	
		Category 2 (Directive 67/548/EEC Category 3) for this endpoint is the most appropriate classification.	Repr Cat 2 instead	
			of Repr Cat IB.	
		Yours faithfully,	Data has been	
		M A Neal	lacking to properly	
		Secretary to PlasticsEurope Fluoropolymer Committee	address the	
			possible influence	
		Comments on the Norwegian Proposed Classification of Ammonium Pentadecafluorooctanoic Acid (APFO) for	on developmental	
		Developmental Toxicity	toxicity of	
		Submitted by PlasticsEurope	increased maternal	
			fiver weight and	
		The Norwegian proposal	DDAD a man diata d	
			developmental	
		The Norwegian proposal is to classify ammonium pentadecafluorooctanoic l acid (APFO, CASRN 3825-26-1, EC	affects for humans	
		223-320-4) for developmental effects with Repr. Cat. 2; R61. According to CLP Regulation, it is proposed APFO	However since the	
		18 Repr. 1B, H360D. This proposed classification is based on the increased postnatal pup mortality, decreased pup	former version of	
		body weight, and delayed sexual maturation observed in the mouse2, as well as in the rat 2-generation study, in	the CLH report	
		the absence of marked maternal toxicity.	the CLH report,	

/Date	Country / Person /	Comment	Response	Rapporteur's
	Organisation /			comment
	MSCA			
		It should be noted that an equivalent proposal has been prepared for perfluorooctanoic acid (PFOA) and its salts3.	several new studies	
		At the beginning of section 1 of the proposal for PFOA it is stated that:	have been	
		"PFOA is used as a group name for PFOA and its salts, and PFOA is mainly produced and used as its	published and	
		ammonium salt, [ammonium pentadecafluorooctanoate] (APFO, CAS Number: 3825-26-1). However, the	some of these shed	
		perfluorooctanoate anion is the molecule of primary interest. APFO and PFOA are sometimes used	light on the causes	
		interchangeably as both PFO-anion and PFOA (neutral species) exist in solution. For systemic effects it might be	of developmental	
		assumed that both substances (APFO and PFOA) are mainly available to cells with its physiological pH in form	toxicity. New data	
		of the corresponding anion (PFO). That might be the central justification for read across for systemic effects."	have now been	
		Therefore, the comments made here apply equally to the proposal for PFOA and its salts other than APFO.	included in the	
			CLH report to	
		A number of additional studies on the developmental effects of APFO have become available since the	discuss these recent	
		classification was originally proposed and discussed in the ECB meeting (2007). These studies provide further	insights. Below the	
		information on the role of maternal effects, mode of action, and human relevance of the developmental effects of	most relevant	
		APFO seen in laboratory studies. The significance of these newer findings to the proposed classification warrants	results from the	
		a re-evaluation of the classification.	new studies are	
			shortly presented.	
		Position of PlasticsEurope	The Norwegian	
		It is the position of PlasticsEurope that there is insufficient evidence to warrant classification of APFO (and	MS has performed	
		PFOA and its other salts) in Category 2 (Category 1B for GHS) for developmental effects and that the weight of	a careful evaluation	
		evidence suggests that classification Category 3 (Category 2 for GHS) for this endpoint is the most appropriate.	of the new data and	
		The effects cited in support of the proposal by Norway (increased pup mortality, decreased pup body weight, and	in our opinion the	
		delayed sexual maturation) occurred at dose levels that either produced effects in the maternal animal that	originally proposed	
		produced an influence on developmental endpoints or that produced non-developmentally-specific direct toxicity	classification of	
		to offspring. Furthermore, evaluation of the mode of action of effects observed in the offspring of mice has	APFO (and PFOA)	
		identified a significant role for activation of the xenosensor nuclear receptor, peroxisome proliferator activated	for developmental	
		receptor \Box (PPAR \Box - also known as NR1C1), bringing into question the human relevance of effects mediated by	toxicity (Repr 1B,	
		this receptor in mice and rats. As a result, the mouse and rat may not be the most appropriate species for the	H360D) is	
		hazard assessment of the impact of APFO on developmental toxicity in humans. In addition, there are a number	strengthened by the	
		of studies in humans addressing various aspects of developmental toxicity which show no association between	newly published	
		adverse effects and exposure, albeit at low levels, to the chemical. PlasticsEurope, therefore, encourages that the	studies.	
		classification for developmental hazards take into consideration the full weight of the evidence for potential	Furthermore, the	
		developmental effects, specifically to include the human relevance of mode of action data as well as evidence	very long half-life	
		from human epidemiological studies.	ot PFOA in	
			humans compared	
		Maternal toxicity	to rodents and the	
		In the Norwegian Proposal, it is concluded that developmental effects associated with APFO occurred in the	efficient placental	

/Date Country Person	Comment	Response	Rapporteur's comment
MSCA	n /		
	absence of marked maternal toxicity. However, the experimental evidence suggests that this statement is incorrect and that the effects cited are observed only at doses higher than those producing significant effects in the maternal animal. Guidance from the European Union, Section 3.7.2.4.1. states: "Development of the offspring throughout gestation and during the early postnatal stages can be influenced by toxic effects in the mother either through non-specific mechanisms related to stress and the disruption of maternal homeostasis, or by specific maternally-mediated mechanisms." In fact, several lines of evidence suggest the involvement of maternal toxicity, as seen in the disruption of maternal homeostasis, in the outcome of the developmental toxicity studies in the mouse. These include the following: 1) Statistically significant ($p < 0.05$), dose-related increases in maternal liver weight were observed at a dose as low as 1 mg/kg in the mouse study by Lau et al. (2006) (see Table A). Similarly, a more recent mouse study by Yahia et al. (2010) demonstrated statistically significantly ($p < 0.05$) increased maternal liver weight relative to body weight at a doses of 1 mg/kg, and increased absolute and relative liver weights at the two higher doses administered, 5 and 10 mg/kg. In both the Lau et al. (2006) and Yahia et al. (2010) studies, maternal liver weight responses were present at doses lower than those affecting the fetus/neonate. 2) When the influence of liver enlargement is accounted for by subtracting liver weight from whole-body weight, dose-related decreases in mean maternal body weight compared to controls were apparent at all PFOA doses based on data obtained from the mouse study by Yahia et al. (2006), with statistical significance at doses of 3 mg/kg and higher (Table A). In the mouse study by Yahia et al. (2010), statistically significant maternal body weight deficits were observed at both doses (5 and 10 mg/kg) at which fetal/neonatal effects were observed. 3) Maternal effects on the mainte	transfer of PFOA gives a high concern for human exposure. Although role of the human PPARα in developmental toxicity of AFPO/PFOA is still not clear, we believe that there is sufficient data to maintain the Repr Cat 1B classification.	Maternal body weights in the Yahia study were only affected at 10 mg/kg.

/Date	Country / Person / Organisation /	Comment	Response	Rapporteur's comment
	MSCA	support to the notion that PFOA-induced pregnancy loss in the mouse most likely is associated with maternal factors. Lau et al. concluded that "these studies suggest that the PFOA-induced pregnancy loss in the mouse is likely associated with maternal factors and/or a critical stage of the embryonic development during the periimplantation period, and may explain the relatively low teratogenic potential of PFOA in the in vivo study."		
		In the Yahia et al. (2010) mouse study, early full-litter resorptions were not observed at doses up to 10 mg/kg, in contrast to the study by Lau et al. (2006) where full litter resorptions were observed at doses of 5 mg/kg and above. It is apparent that significant maternal toxicity was encountered in all test groups studied in mice, and that the fetal effects observed are a reflection of these maternal responses. The developmental toxicity of APFO has also been studied in the rat (Butenhoff et al., 2004; Gortner, 1981; Staples et al., 1984) and rabbit (Gortner, 1982). In these studies, no increase in malformations relative to controls was observed at oral doses up 150 mg/kg/day in rats and 50 mg/kg/day in rabbits, as well as inhalation concentrations up to 25 mg/m3 (6 h/d). In the studies by Gortner and by Staples et al., any effects on fetal or pup weight were present at dose levels equivalent to or higher than those causing weight effects or other toxicities in the maternal animals. In a two-generation reproduction/developmental study in rats (Butenhoff et al., 2004), the highest dose group (30 mg/kg) F1-generation pups had decreased birth weight and reduced viability that were in apparent relationship to reduced body weight at birth and weaning. These latter effects are similar to those observed in mice by Lau et al. (2006) and Abbott et al. (2007), and it is reasonable to infer that this may also be due to the influence of PPAR□ activation.		
		Postnatal Pup Mortality and Body Weight In the Norwegian Proposal, the classification is, in part, based on the observation of decreased postnatal pup body weight and survival, effects which were seen in the mouse studies by Lau et al. (2006) and Wolf et al. (2007). It is stated also that these effects were seen in the absence of marked maternal toxicity. Again, this latter statement is incorrect, as the evidence suggests that the effects are only seen in the presence of significant maternal toxicity (vide supra). The recent mouse study by Yahia et al. (2010) lends additional support to the premise that the observed effects are secondary to effects on the maternal mouse.		
		In the Norwegian Proposal, the classification is, in part, based on the observation of delayed sexual maturation in rodents (Butenhoff et al., 2004; Lau et al., 2006). It is also stated that these effects were seen in the absence of marked maternal toxicity. Again, this latter statement is incorrect, as the evidence suggests that the effects are generally only seen in the presence of significant maternal toxicity (vide supra). In the mouse (Lau et al., 2006), pubertal development for the female mouse was not appreciably affected by prenatal PFOA treatment. Only a slight delay was noted in the highest dose group (20 mg/kg) with either age at vaginal opening or time to first estrus. In contrast, the onset of puberty for the male mice was markedly advanced		

/Date	Country /	Comment	Response	Rapporteur's
	Person /			comment
	MSCA			
	MSCA	 (not delayed, as stated in the proposal) by PFOA in groups receiving from 1 to 10 mg/kg. It is noteworthy that this accelerated pubertal maturation took place despite a body weight deficit of 25 – 30%. It should be noted that at the highest dose tested (20 mg/kg), male maturation showed a slight delay. It is also noted in the Norwegian Proposal, that the effects on male sexual maturation are described as "accelerated pubertal malformation". There is no evidence that any malformation in the development of male sexual organs has ever been reported. In the rat (Butenhoff <i>et al.</i>, 2004), preputial separation and vaginal opening were somewhat delayed at 30 mg/kg (no effect seen in 10 mg/kg or lower). The influence of body weight deficits on sexual maturation is well-described in the literature. Butenhoff <i>et al.</i> examined the possible 110216 Submission Norway CLP Page 6 of 14 role of reduced body weight by covarying body weight at weaning with days to sexual maturation in F1 pups and found no significant differences in days to sexual maturation between controls and treated rats. Mode of Action and Relevance for Humans Recent studies provide evidence that many of the observed effects of PFOA exposure, including those observed in the interval of the days to sexual maturation of the described in the interval of the days to sexual maturation between the provide evidence that many of the observed effects of PFOA exposure, including those observed in the interval of the days to sexual maturation in the days to sexual provide evidence that many of the observed effects of PFOA exposure, including those observed in the interval of the days to sexual maturation in the days to sexual provide evidence that many of the observed effects of PFOA exposure, including those observed in the interval of the days to sexual for the days to sexual of the days to sexual for the days to sexu		
		developing mice, are mediated by the xenosensor nuclear receptor PPAR \square . Because PPAR \square may not play a critical role in normal development (Braissant et al., 1996; Lee et al., 1995), and in that it is generally recognized that humans are considerably less sensitive to the effects of PPAR \square activation (Klaunig et al., 2003; Lake, 2009), the recent observations bring into question the relevance of mouse (and rat) effects known to be mediated by PPAR \square . Abbott et al. (2007) studied the influence of nuclear receptor peroxisome proliferator activated receptor \square (PPARa (also known as NR1C1) on the developmental effects of APFO in the Sv/129 mouse strain. They studied the effect of APFO dosing during pregnancy on developmental endpoints using 129S1/SvlmJ wild-type (WT) mice and Ppara-tm1Gonz/J PPAR \square knock-out mice (KO) based on the closely matched 129S4/SvJae strain. Both pup mortality and pup weight, endpoints critical to the proposed classification, were unaffected in the KO model, while these endpoints were affected in the WT. These data suggest that PPARa is involved in mediating these particular effects of APFO on pup development. In addition, the data suggest a potential role of PPAR \square in mediating early full-litter resorption, as the NOELs for full-litter resorption in WT and KO mice were 0.3 and 3 mg/kg, respectively. While these data suggest a major role for PPAR \square in mediating reduced body weight, survival, and early full-litter loss, it is not possible to rule out completely the contribution of other modes of action to these findings. For example, the liver hypertrophic response to PPAR \square activation would be expected to be absent in the KO mice and their pups if PPAR \square were the sole mediator of effects. However, increased relative liver weight was observed in both WT and KO maternal mice and their pups at approximately the same doses in the Abbott et al. study. This hypertrophic effect likely is mediated by the constitutive androstane receptor (CAR (also known as NR113)) and the pregnane X rece		
		some contribution from activation of the constitutive androstane receptor (CAR (also known as NR1I3)) and the pregnane X receptor (PXR (also known as NR1I2)) (Elcombe <i>et al.</i> , 2010; Rosen <i>et al.</i> , 2009). It has also been		

/Date	Country / Person /	Comment	Response	Rapporteur's comment
	MSCA			
		established that human liver is less responsive to the pleiotrophic effects of activation of PPAR_ (Klaunig <i>et al.</i> , 2003; Lake, 2009). In transgenic mice in which the endogenous mouse forms of PPAR_ and CAR have been replaced by the human forms, it has been demonstrated further that activation of the human forms of the PPAR_and CAR receptor do not produce the proliferative response in the liver that is observed with the endogenous mouse forms of the same receptors (Gonzalez and Shah, 2008; Ross <i>et al.</i> , 2010). Thus, with respect to PPAR_mediated and CAR-mediated effects in both the liver and intermediary metabolism, the human response is either attenuated or absent as compared to that of the rodent.		
		Although PPAR_ is expressed in fetal rodent and human tissues (Abbott, 2009), studies with PPAR_ KO mice suggest that PPAR_ is not required for embryonic survival and development (Lee <i>et al.</i> , 1995). This would suggest that activation of PPARmediated effects in mouse fetuses or neonates most likely would result in inducing peroxisome proliferation, hepatomegaly, and up-regulation of lipid metabolism, all known effects of PPAR_ in adults. Although, specific comparative information on gestational expression of PPAR_ in human fetal tissues is limited primarily to gastrointestinal tissues (Abbott, 2009), the general attenuation of the response to activation of PPAR_ in humans as contrasted to rodents would suggest that PPARmediated developmental effects are of less relevance to humans. In a rat 2-generation reproductive study (Butenhoff <i>et al.</i> , 2004), marginal effects on pup mortality and pup weight were observed. A non-statistically significant increase in F1-generation pup mortality, but not in the F2-generation, was observed at the highest dose used in that experiment (30 mg/kg). At the same dose, reduced body weight was observed in the F1-generation at birth and throughout lactation; although, the effect was only statistically significant in the F1-generation at birth and prior to weaning. These effects were not seen at doses of 10 mg/kg or lower. The role of PPARa in these effects in the rat is not known.		
		Human Studies The classification proposal makes reference to several human epidemiological studies analyzing possible association between concentrations of PFOA in maternal or fetal blood and birth outcomes. The consideration of human data is consistent with European Union guidance (see Section 3.7.2.3.1.) which states: <i>"Classification as a reproductive toxicant is made on the basis of an assessment of the total weight of evidence, see section 1.1.1. This means that all available information that bears on the determination of reproductive toxicity is considered together, such as epidemiological studies and case reports in humans and specific reproduction studies along with sub-chronic, chronic and special study results in animals that provide relevant information regarding toxicity to reproductive and related endocrine organs." The classification document considered the human epidemiological studies to be inconclusive. On the contrary, these studies bring useful insights into potential developmental hazard to humans, albeit when exposed to low concentrations of APFO. Included among these studies are well-conducted studies involving a population having significantly higher serum PFOA levels than the general human population.</i>		

/Date	Country / Person /	Comment	Response	Rapporteur's
	Organisation / MSCA			comment
		Studies by Apelberg <i>et al.</i> (2006; 2007) on birth weight and the levels of two perfluoroalkyls (PFOA and PFOS) in umbilical cord blood initiated a series of research papers regarding human developmental outcomes and, subsequently, reproductive parameters. As is often a trend in the epidemiological literature, the initial published papers on a topic are suggestive of associations. However, it is only through a series of research studies that an understanding of the weight of the evidence emerges. In this regard, 21 papers have been published pertaining to human reproductive and developmental outcomes in populations exposed to perfluoroalkyl acids, including two literature reviews (Olsen <i>et al.</i> , 2009; Steenland <i>et al.</i> , 2010).		
		Besides gestational age and birth weight, there have been other developmental outcomes that have been examined across these studies. Table B presents a summary of the epidemiological studies, the endpoints studied, and their statistical significance. As can be seen, no developmental outcome is consistently reported as being statistically significantly associated with exposure to PFOA.		
		Conclusion In conclusion, there is insufficient evidence to warrant classification of APFO or of PFOA and its other salts in Category 2 (Category 1B for GHS) for developmental effects. The effects cited in support of the proposal by Norway (increased pup mortality, decreased pup body weight, and delayed sexual maturation) occurred at maternally toxic dose levels. Furthermore, the mouse may not be the most appropriate species for the hazard assessment of the impact of APFO on developmental toxicity in humans based on recent mode of action data. Developmental studies in rats and rabbits have not shown effects (Lau et al., 2004). In addition, there are a number of studies in humans (Table B) addressing various aspects of developmental toxicity which show no association between adverse effects and exposure, albeit at low levels, to the chemical. Thus, the weight of evidence suggests that classification Category 3 (Category 2 for GHS) for this endpoint is the most appropriate.		

/Date Country / Person / Organisation / MSCA			Co	omment				Response	Rapporteur's comment
	Table A: Maternal body weight, liver body weight minus gravid u during gestation in study rej	weight, liver weight terine weight, and b ported by Lau <i>et al.</i>	as a percent of bod ody weight minus g (2006)". Dose G	y weight, body we ravid uterine weig roup (mg/kg)	ight minus liver we ht and liver weight	ight, gravid uterin in female CD1 mic	e weight, ce dosed		
		0	1	3	5	10	20		
	Group Size (N)	40	14	10	20	14)		
	Body Weight" (BW), g	54.30 ± 0.50	32.02 ± 3.00	52.01 ± 0.81	$50.51 \pm 4.49^{\circ}$	51.08 ± 7.31	38.24 ± 1.15**		
	Liver weight (LW), g	2.43 ± 0.28	5.18 ± 0.28	4.30 ± 0.31	$4.00 \pm 0.00^{+++}$	0.44 ± 0.77	3.30 ± 0.77		
	BW-IW ^e a	4.00 ± 0.47 51.01 + 6.33	40.45 + 3.22	47.70 + 6.74*	45.85 + 4.44**	46.24 + 7.01**	32 88 + 7 15***		
	Uterine Weight (UW) g	21.38 ± 4.01	20.95 ± 2.62	$17.71 \pm 5.45^{**}$	17.24 ± 3.09**	17.56 ± 3.83**	$10.56 \pm 5.00^{**}$		
	BW – UW ^g , g	32.99 ± 3.04	31.67 ± 1.71	34.29 ± 2.67	33.27 ± 3.04	34.11 ± 4.33	27.68 ± 3.88**		
	$BW - LW - UW^n$, g	30.54 ± 2.85	28.50 ± 1.71	29.99 ± 2.40	28.61 ± 2.96	28.68 ± 3.98	22.32 ± 3.34**		
	 ^a Lau et al. (2006) Effects of p study were kindly provided by A were prepared by PlasticsEr data. ^b Pooled standard deviation for ^c Coefficient of variation for 1 ^d Coefficient of variation for 1 ^e Pooled standard deviation for ^d Caravid uterine weight. Poole ^g Pooled standard deviation for ^h Pooled standard deviation for ^h Pooled standard deviation for ^h	perfluorooctanoic acidy y Dr. Christopher Law urope. PlasticsEurop or maternal body weigh iver weight was 0.113 iver weight as a perce r body weight minus ed standard deviation or maternal body weig r maternal body weig e A, dose-respo tical tests in or se effects where e standard devi nd liver weight ver, the coeffici pooled estimate he standard devi organ weights a eans with the slipple compariss pruch, 1976). M gnificant differe bsolute and rela	d exposure during pre- t, United States Envir e acknowledges the a that was 6.06 g. and of body weight will for gravid uterine we fin minus gravid uter that minus liver weight nise data for man der to determin re standard de- ation was obtain t relative to the tent of variation e of the coeffi- viations for live ure approximate control mean. ons procedure faternal body nices from contri-	egnancy in the mou commental Protection assistance of Dr. Da assistance of Dr. Da ternal body weight and minus gravid ternal body weight ined based on the body weight assistance five do was employed weight includ rols only at the eight, showed	e. Toxicol Sci 90, 5 n Agency. The resu vid Gaylor in condu- ling uterine weight was 2 eight, gravid u es produced si relatively con the pooled van t, the standar viation / mean) tion across do liver weight e istributed, two- ose groups we d which accom ing an adjustn e highest dose (dose-response	2.89 g. terine weight, gnificant diffe stant across in across d deviation in was relatively se groups wa xpressed as a sided t-tests v re compared modates unequent for gravi (20 mg/kg). trends with th	from this ented in Table lyses of the and liver weight erences from the dose groups, an dose groups. For necreased as liver y constant across s used to obtain percent of body vere employed to with controls, a jual sample sizes d uterine weight ne lowest dose (1		

/Date	Country / Person / Organisation / MSCA						Co	ommen	t							Response	Rapporteur's comment
		Table B: Summary o	f associa	tions fro	om studie	s of hum	an repro	ductive a	and deve	lopmenta	l outcon	nes relate	d to PFC	DA expos	ure.		
		Endpoint	Olsen <i>et</i> <i>al.</i> (2004)	Grice <i>et</i> <i>al.</i> (2007)	Inoue <i>et</i> <i>al.</i> (2004)	Apelberg et al. (2006; 2007)	Fei et al. (2009; 2008a; 2010; 2008b; 2007)	Monroy et al. (2008)	Washino et al. (2009)	Hamm et al. (2010)	Nolan <i>et al.</i> (2010; 2009)	Stein <i>et</i> <i>al.</i> (2009)	Christ- iansen et al. (2011)	Fletcher (2010)	Ander- sen et al. (2010)		
		Gestational Age		N.S.		N.S.	N.S.	N.S.		N.S.	N.S.	N.S.					
		Birth Weight		N.S.	N.S.	N.S.	<u>S.S.</u>	N.S.	N.S.	N.S.	N.S.	N.S.					
		Birth Length				N.S.	<u>S.S.</u>		N.S.								
		Circumference				<u>S.S.</u>	N.S.		N.S.								
		Abdominal/chest					S.S.		N.S.								
		Apgar Score					N.S.										
		Ponderal Index				<u>S.S.</u>	N.S.										
		Placental Weight					N.S.										
		Miscaniage	N.S.									N.S.					
		Buth Defects (nonspecific)	N.S.								N.S.	N.S.					
		Preeclampsia										N.S.					
		Body Weight & BMI through 12 mos													<u>S.S.</u>		
		Developmental					NS										
		Milestones					14.5.						NC				
		Sexual Maturation Infectious Disease in Early Childhood					N.S.						N.S.	5.5.			
		Subfecundity					<u>S.S.</u>										
		Key: N	S. = not	a statistic	cally sign	ificant res	sult ($p \ge 0$	0.05); <u>S.S</u>	. = statist	ically sig	nificant r	esult (p <	0.05)				
		Citations Abbott, B. D., et al dependent on expre Abbott, B. D. (2009 beta (PPARb), and Andersen, C. S., et infancy. <i>Am J Epid</i> Apelberg, B. J. (20 and relationships w Apelberg, B. J., et a perfluorooctanoate Braissant O, et al	. (2007 ession c 9). Rev gamma al. (20 <i>emiol</i> 1 06). Fe ith wei al. (200 (PFOA (1996)). Perfl of peroview of a (PPA) 10). Pro 72 , 12. tal Exp ght and 7). Con a) in rela	uorooc kisome the exp Rg) in 1 enatal e 30-123 osure to 1 size a rd serur lation to rential o	tanoic a prolifer ression rodent a exposure 7. o Perflu t birth, 1 m conce o weigh	cid (PF ator ac of pero nd hun es to pe corinate Ed.^ Ec entratio t and si	FOA)-ir tivated parisome nan dev rfluorir ed Comp ds.), pp. ns of pe ize at bi peroxiso	nduced recepto e prolife elopme nated ch pounds . 1-222, erfluoro irth. <i>En</i>	develop or-alpha erator a ent. <i>Rep</i> nemical : Distril Johns octane <i>viron H</i>	omental (PPAE ctivated oroducta s and a bution a Hopkin sulfona lealth F	l toxicit Ra). <i>Tox</i> d recept <i>ive Tox</i> . nthropc and dete as, Balti ate (PFC <i>Perspec</i> .	y in the cicol Sc cors alp icology ometric erminan more. OS) and t 115 , 1	e mouse <i>i</i> 98 , 57 ha (PP 27 . measure hts of e: 1 670-16 (PPAR	e is 71-81. ARa), res in xposure 76.		All references were checked, relevant references were considered by Dossier submitter (see appendix to BD)

/Date	Country / Person /	Comment	Response	Rapporteur's comment
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/Date	Country / Person /	Comment	Response	Rapporteur's comment
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/Date	Country /	Comment	Response	Rapporteur's
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	Organisation /			
	MSCA			
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Respiratory sensitisation

Date	Country /	Comment	Response	Rapporteur's
	Person /		-	comment
	Organisation /			
	MSCA			

Other hazards and endpoints

Date	Country /	Comment	Response	Rapporteur's
	Person /			comment
	Organisation /			
	MSCA			
18/02/2011	Ireland / Health	Acute Toxicity:	This classification	Comments
	& Safety	The Irish CA agrees with the acute toxicity classification of Xn; R20/22 for PFOA, as previously agreed by TC	is borderline	considered.
	Authority	C&L in 2006.	between Acute	
		However, from the information presented in the dossier, we are of the opinion that the translation of R22 to CLP	Toxicity 3 H301	
		Acute Toxicity 3 H301 is not justified. The proposed CLP classification is based upon a range test which	and Acute toxicity	
		determined the LD50 to lie between 250 and 500mg/kg bw in female SD rats; the weight of evidence from the	4 H302. However,	
		other studies reported is that the LD50 exceeds 400mg/kg bw in female rats which would result in a CLP	we consider Acute	
		classification of Acute Tox 4 H302.	Toxicity 3 H301 to	
		The Irish CA is in agreement with the CLP classification for Acute toxicity (inhalation), Acute tox 3 H331.	be appropriate,	
			since the lowest	
			LD 50 values cited	
			are around 250	
			mg/kg. Further	
			several of the tests	
			indicating a higher	
			LD 50 value did	
			not perform tests at	

Date	Country /	Comment	Response	Rapporteur's
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	MSCA			
			multiple dose levels.	
		Irritation: The Irish CA is in agreement with the proposed classification Xi R36 (Eye Irrit. 2 H319), as previously agreed by TC C&L in 2006.		
		Repeat dose toxicity: The Irish CA is in agreement with the proposed classification T; R48/23, Xn R48/22, as previously agreed by TC C&L in 2006. For CLP classification of the repeat dose toxicity (STOT) hazard class, we suggest it is sufficient to classify the substance as STOT RE1, H372 only, with the accompanying hazard statement: "STOT RE 1 H372: Causes damage to organs (liver) through prolonged or repeated exposure." The route of exposure only needs to be specified if it is conclusively proven that no other routes of exposure cause the hazard: in this case both oral and inhalation exposure lead to hepatotoxicity- with strong indications that dermal exposure also leads to hepatotoxicity. Consequently the STOT-RE 2 classification for oral exposure is redundant.	We agree that STOT RE 2 is redundant. STOT RE 2 is deleted since this already is covered by STOT RE 1.	
21/02/2011	UK / MemberState	Page 15- Acute toxicity- Inhalation- we understand that the classification of APFO as Xn; R20 (1< LC50 \leq 5 mg/l/4 hr), was agreed at the TC C&L, based on discrepancies in the results (>4.5 and 0.98 mg/l/4 hr) and the borderline value (0.98 mg/l/4 hr) of the second study between toxic and harmful. Therefore, we believe that, following the same logic, the corresponding classification according to the CLP criteria, should be Acute Tox Category 4 (H332) (1.0< ATE \leq 5.0), instead of the proposed Acute Tox Category 3 (H331) (0.5< ATE \leq 1).	We agree. To be in line with the interpretation of the data made in the TC C&L group the classification is changed to category 4.	Has been considered.
		Page 15 – Acute Toxicity – For completeness, a section addressing the new endpoint, STOT-SE, should be included in this Annex VI proposal.	Since only lethality was reported, a classification with STOT SE is not proposed.	
21/02/2011	Germany / Bernd Niederstra ßer / MemberState	Comment for the German CA: The summary and discussion on skin irritation should contain a clear statement whether classification is proposed or not (watch out for copy&paste mistakes – APFO/PFOA).	Corrected in the CLH dossier, no classification is	

Date Country / Person / Organisation / MSCA	Comment	Response	Rapporteur's comment
		proposed.	
	 1.3 Physico-chemical properties, Table 1: Summary of physico-chemical properties VII, 7.2, Melting/freezing point: The information regarding decomposition is unclear since two different decomposition temperatures are mentioned and the melting point is above the decomposition point. VII, 7.9, Flash point: The flash point does not need to be tested because the substance is a solid. VII, 7.10, Flammability: Flammability upon ignition (solids): no data available Flammability on contact with water: The classification procedure needs not to be applied because the organic substance does not contain metals or metalloids. Pyrophoric properties: The classification procedure needs not to be applied because the organic substance is known to be stable into contact with air at room temperature for prolonged periods of time (days). VII, 7.11, Explosive properties: The classification procedure needs not to be applied because the molecule which are associated with explosive properties. VII, 7.12, Self-ignition temperature for solids: The study does not need to be conducted for solids, because the substance has a melting point < 160°C. VII, 7.13; Oxidising properties of solids: The classification procedure needs not to be applied because the organic substance contains oxygen and fluorine, which are chemically bonded only to carbon. 6. Human health hazard assessment of physico-chemical properties 6.1 Explosivity No classification for explosivity is proposed. 	Thank you for the information. Relevant parts are included in the dossier.	

Date	Country / Person / Organisation / MSCA	Comment	Response	Rapporteur's comment
		 6.2 Flammability No classification for flammability is proposed. 6.3 Oxidising potential No classification for oxidising properties is proposed. 		

Attachments:

Plastics Europe / Mike Neal: 110216PlasticsEurope Submission Norway CLP.pdf (included in the table above) Plastics Europe / Mike Neal: Document in ECB-I-18-06 16-02-11 - FC-143a.pdf Plastics Europe / Mike Neal: Document in ECB-I-18-06 16-02-11 - FC-143b Frame FLUOROS.pdf Plastics Europe / Mike Neal: Document in ECB-I-18-06 16-02-11 - FC-143b.pdf Plastics Europe / Mike Neal: ECB-I-18-06 16-02-11.pdf